

UNIFIED PLANNING WORK PROGRAM

2022-2023 UPWP AMENDMENT #4 DRAFT

TEXARKANA METROPOLITAN PLANNING ORGANIZATION NON-TRANSPORTATION MANAGEMENT AREA (NON-TMA) ATTAINMENT

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Texarkana, Texas 75501
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Recommended by the Technical Committee
Adopted by the Policy Board
Amendment One
Amendment Two
Administrative Modification One
Administrative Modification Two
Administrative Modification Three
Amendment Three
Amendment Four

MAY 6, 2021
MAY 19, 2021
September 16, 2021
December 15, 2021
January 28, 2022
February 7, 2022
April 13, 2022
September 21, 2022
December 14, 2022

ACRONYMS

3-C	Continuing, Cooperative, Comprehensive
ADA	Americans with Disabilities Act
AMPO	Association of Metropolitan Planning Organizations
AASHTO	American Association of State Highway and Transportation Officials
ARDOT	Arkansas Department of Transportation
CFR	Code of Federal Regulations
DBE	Disadvantage Business Enterprise
eSTIP	Electronic Statewide Transportation Improvement Program
EA	Environmental Assessment
EIS	Environmental Impact Statement
FAA	Federal Aviation Administration
FAST Act	Fixing America's Surface Transportation Act
FHWA	Federal Highway Administration
FTA	Federal Transit Administration
H.B. 20	Texas House Bill 20 - Ten-year plan
HSIP	Highway Safety Improvement Program
HUB	Historically Underutilized Businesses
IIJA	Infrastructure Investment and Jobs Act
ITS	Intelligent Transportation Systems
LEP	Limited English Proficiency
MPO	Metropolitan Planning Organization
MTP	Metropolitan Transportation Plan
NEPA	National Environmental Policy Act
NHS	National Highway System
PB	Policy Board
PEA	Planning Emphasis Areas
PM	Performance Measures
PTSAP	Public Transportation Agency Safety Plan
SPR	Supplemental State Planning and Research Funding
TAC	Technical Advisory Committee
TAM	Transit Asset Management plan
TxDOT	Texas Department of Transportation
TIP	Transportation Improvement Program
Title VI	Title VI of the Civil Rights Act of 1964
TMA	Transportation Management Associations
USDOT	United State Department of Transportation
USC	United State Code of regulations
UPWP	Unified Planning Work Program

5. **Sustainability:** Enhance the performance of the transportation system while protecting and enhancing the natural environment.
6. **Economic Vitality:** Expand economic opportunities and strengthen the regional freight network.
7. **Quality of Life:** Implement plans, programs, and projects that contribute to the overall goals and objectives defined in the 2045 MTP to ensure quality of life in the Texarkana region.

The UPWP is required as part of the 3Cs metropolitan planning process and the Metropolitan Planning Rules ([23 CFR §450.308](#)).

The UPWP includes the budget for all federally assisted transportation planning activities that will be undertaken by the Texarkana MPO in the next two-year period, as well as the sources and amount of funding available to accomplish the work. It must be submitted annually or bi-annually to the sponsoring federal agencies prior to October 1st. This is consistent with Section 134 Title 23, USC Title 49 Section 613.1, “The Statewide Transportation Planning; Metropolitan Transportation Planning; Final Rule” of February 14, 2007 (Federal Register) and Fixing America’s Surface Transportation Act (FAST Act), and the [Infrastructure Investment and Jobs Act \(IIJA\)](#).

The cornerstone of the FAST Act highway and transit programs are the gradual transition to a performance and outcome-based program to increase accountability and efficiency in the way federal transportation dollars are spent. The intention is that, under this performance-based planning program, states/MPOs will invest resources in projects that help to achieve individual performance targets and collectively will make progress toward national goals.

Consistent with the past programs, the UPWP has been prepared to reflect the ongoing implementation of the last authorized Federal surface transportation act, the Fixing America’s Surface Transportation Act (FAST Act), passed into law on December 4, 2015. This law and the implementing regulations mandate a high level of transportation planning and analysis as identified through the general Planning Factors identified in FAST Act and in the annual emphasis areas suggested by FHWA and FTA.

Projects in this UPWP have been reviewed for consistency and stem from the goals and objectives articulated within the 2045 Metropolitan Transportation Plan (MTP) and are listed in Chapter 8 in the Staged Improvement Plan. Other projects have emerged as priorities of work from stakeholders as the 2045 MTP update was developed. During 2020, the world, nation, state, and region were impacted by the unforeseen development of the COVID-19 pandemic. This caused a rapid change in the process of doing business on a day-to-day operation. The Work Program included in the 2020 update to the UPWP reflects significant planning studies that will be undertaken in 2021 and shifting projects that were programmed in previous



UPWP to the current UPWP. This cycle of project identification, planning work, learning, recommendations, and inclusion between the 2045 MTP to the UPWP is part of the continuous process of regional transportation planning.

The Texarkana MPO is committed to a proactive, effective public participation process, and uses a variety of internal and external strategies, including telephone comment line, e-mail, information posted on the MPO website, an online forum, social media, virtual meetings and in-person meetings. These public participation strategies help keep the public and interested stakeholders informed as the Texarkana MPO carries out the programmed work program activities. An updated Transportation Public Participation Plan was adopted on June 16, 2021, after a 45-day public review and comment period and feedback from local partners and Federal Highway Administration guidance.

STATUS OF TEXARKANA MPO PLANNING DOCUMENTS

The following table lists the most recent status (~~as of June 2021~~) of the Texarkana MPO 2045 MTP and Transportation Improvement Program, and other key planning documents produced by the MPO.

2045 MTP	<ul style="list-style-type: none"> Adopted September 2019
Texas	<ul style="list-style-type: none"> 2021-2024 Transportation Improvement Plan Adopted June 30, 2020 Amended January 27, 2021 Admin Mod 1 March 9, 2021 Admin Mod 2 April 29, 2021 Admin Mod 3 June 21, 2021 2023-2026 Transportation Improvement Plan Adopted September 16, 2022 Amended December 14, 2022
Arkansas	<ul style="list-style-type: none"> 2021-2024 Transportation Improvement Plan Adopted February 24, 2021 Admin Mod 1 March 22, 2021 Admin Mod 2 May 19, 2021 2023-2026 Transportation Improvement Plan Adopted December 14, 2022
Public Participation Plan	<ul style="list-style-type: none"> Adopted July 19, 2006 Updated January 31, 2008 Updated February 15, 2017 Update June 16, 2021
Title VI/LEPP Plan	<ul style="list-style-type: none"> Adopted August 27, 2014 Revised November 20, 2017 Revised May 19, 2021
Texarkana Regional Active Mobility Plan	<ul style="list-style-type: none"> Adopted September 11, 2018
Freight Plan	<ul style="list-style-type: none"> Adopted January 21, 2020
Stateline Avenue Plan	<ul style="list-style-type: none"> Adopted January 26, 2022
Regional Thoroughfare Plan	<ul style="list-style-type: none"> Adopted December 14, 2022

- **Planning and Environment Linkages (PEL)** - Implement PEL as part of the transportation planning and environmental review processes.
- **Data in Transportation Planning** - Incorporate data sharing and consideration into the transportation planning process through developing and advancing data sharing principles among the MPO, State, regional, and local agencies.

When developing the work program for the FY 2022-2023 UPWP, the provisions of 23 U.S. Code §134 ([23 CFR Part 450.306](#)) of the Planning Regulations were considered. This section requires that the MPO, in cooperation with State and regional planning partners:

“develop long-range transportation plans and [Transportation Improvement Plan] TIPS through a performance-driven, outcome-based approach to planning for metropolitan areas of the state.”

The MPO is required to adopt a performance-based approach, pursuant to 23 CFR §450.306. This performance-based approach is required to be in support of the national performance goals described in [23USC §150\(b\)](#):

- **Safety** - To achieve a significant reduction in traffic fatalities and serious injuries on all public roads.
- **Infrastructure Condition** - To maintain the highway infrastructure asset system in a state of good repair.
- **Congestion Reduction** - To achieve a significant reduction in congestion on the National Highway System.
- **System Reliability** - To improve the efficiency of the surface transportation system.
- **Freight Movement and Economic Vitality** - To improve the national freight network, strengthen the ability of rural communities to access national and international trade markets, and support regional economic development.
- **Environmental Sustainability** - To enhance the performance of the transportation system while protecting and enhancing the natural environment.
- **Reduced Project Delivery Delays** - To reduce project costs, promote jobs and the economy, and expedite the movement of people and goods by accelerating project completion through eliminating delays in the project development and delivery process, including reducing regulatory burdens and improving agencies' work practices.

Compliant with requirements of the FAST Act and **the IIJA** deadlines set forth in regulations, ARDOT and TXDOT, public transportation providers, and the MPO coordinated efforts to develop and adopt a series of regional performance targets for the Texarkana region. Performance targets have been adopted for transit asset



- Continuing management and training of MPO staff.
- Support for the MPO committees and ensure public access through provision of agendas, informational materials, discussion, timely notice, and opportunities for public participation throughout the planning process, in conformance with the MPO's 3P, including notification of the public of the meetings and the subject matter presented at meetings, and preparation of agendas, resolutions, meeting minutes and information to be considered by the PB and TC to assist in their deliberations.
- Third party contract development, management, and administration as needed, and to ensure compliance with applicable federal and state requirements.

C. PREVIOUS WORK

- Financial information and monthly claims were prepared and submitted monthly to ARDOT, TxDOT and the City of Texarkana, AR for reimbursement of MPO expenses along with monthly progress reports.
- Opportunities for professional development and technical training have been through webinars and conferences.
- In FY 2020 there were six (6) TAC & six (6) PB meetings held throughout the year. So far in FY 2021 three (3) TAC & three (3) PB meetings have been held, with a minimum of three (3) more scheduled in compliance with the 3P.
- Office equipment, copier, materials, and related supplies to enable staff and administration to perform their functions were purchased and maintained.
- Staff attended training, conferences, webinars, and workshops sponsored by Texas Metropolitan Planning Organization (TEMPO), Association of Metropolitan Planning Organizations (AMPO), AASHTO, Transportation Research Board (TRB), TxDOT, ARDOT, Census, FHWA and FTA.
- In FY 2020 the MPO did not execute a contract to develop the US71/Stateline Corridor Study due to the COVID19 Pandemic in precautionary measures of the spread of the virus. The planned study was delayed to FY 2021. In FY 2021 a contract was executed with MTG Engineering, Inc., to develop the Study.
- The US71/Stateline Corridor Plan Study contract was executed in 2021. The Plan was completed January 2022.
- In FY 2022 there were six (6) TAC & six (6) PB meetings held throughout the year. In FY 2023 quarterly meetings are planned for the TAC and the PB which will be in compliance with the 3P.

D. SUBTASKS

SUBTASK 1.1 ADMINISTRATION

Administration, including project monitoring and development, record-keeping, and related activities for transportation planning, and monthly billing statements, and

- Updates to the 2045 MTP
- Development of 2050 MTP
- Update projects in the 10-Year Plan
- Update TDM data
- Coordinate performance measure rulemaking and development of performance measures for the region with ARDOT and TxDOT
- Description of the performance measures and performance targets used in assessing the performance of the transportation system.
- System performance report and subsequent updates evaluating the condition and performance of the transportation system with respect to the performance targets.

C. PREVIOUS WORK

- The 2045 Metropolitan Transportation Plan was adopted in September 2019 and **amended in November 2021 and March 2022**.
- 2022-2031 10-Year Plan was developed and ranked in January 2021.

D. SUBTASKS

SUBTASK 4.1 - METROPOLITAN TRANSPORTATION PLAN

Revise and update the twenty-year, financially constrained transportation plan (2045 MTP), as needed, to include year of expenditure, revisions to the total project costs, changes to funding and other future funding.

The MPO will support performance targets that address both surface transportation performance measures in coordination with the state, and public transportation performance measures in coordination with providers of public transportation, to ensure consistency with performance targets related to transit asset management and transit safety.

Revise and update the 2045 MTP to reflect performance-based planning and coordination with ARDOT and TxDOT, Transit provider, FHWA and FTA on the performance measures and standards for the states and the MPO, along with the requirements for the System Performance Report.

Revise and update the 2045 MTP to address comments received during the last MTP update and a discussion on solutions for regional issues.

FY 2023 - Began development of the 2050 Metropolitan Transportation Plan which will address how the MPO is working to ensure consistency with performance measures established by ARDOT, TxDOT and the Transit provider (TUTD).

SUBTASK 4.2 - COORDINATION & TRAVEL DEMAND

The MPO will coordinate with TxDOT-TPP on the development of a working model with the base year of 2018. Updates to the network, socio-economic data, employment, and TAZ structure.



TPF - This includes both FHWA PL-112 and FTA Section 5303 Funds. TxDOT will apply transportation development credits sufficient to provide the match for TPF. As the credits reflect neither cash nor person-hours, they are not reflected in the funding tables.

FTA Section 5307 funds are administered by TUTD and thus are not included in the MPO totals.

TASK 5.0: SPECIAL STUDIES

A. OBJECTIVE

The objective of Task 5.0 is to further the goals and objectives of the transportation planning process through special studies undertaken by MPO staff or consultants in support of existing or projected national, statewide, and regional transportation related issues and needs. Special Studies include Management System planning, Transit studies, bicycle/pedestrian studies, freight movement studies, hazardous freight route studies, site impact analysis, and other specific studies not included elsewhere. These activities will be performed with the anticipation of receiving Statewide Planning and Research (SPR) Funds from TxDOT. Anticipating 2022 and 2023 SPR Funds to assist with consultant involvement in this subtask.

B. EXPECTED PRODUCTS

- Thoroughfare plan in FY 2022
- Serve as project manager for consultant-led activities.
- Coordinate and facilitate meetings, provide oversight of the project managers.
- Conduct special studies {i.e., alternative truck route, transit studies, site impact analysis, parking, access, etc.}
- Safety Planning
- Site impact analysis of designated Transload Facility
- US 82 Corridor Freight Mobility Plan-Multi-jurisdictional
- Long-range planning and Short-range planning

C. PREVIOUS WORK

- Coordination with the City of Texarkana, TX in the development of a Comprehensive Plan
- Completed a new Texarkana Regional Active Transportation Mobility Plan, **adopted September 11, 2018.**
- Completed a Freight Mobility Plan, **adopted January 21, 2020.**
- US 71/Stateline Corridor Study, **adopted January 26, 2022.**

D. SUBTASKS

SUBTASK 5.1 - THROUGHFARE PLAN/MAJOR CORRIDOR STUDY

FY 2022 - The Texarkana MPO will develop a regional concept for corridor analysis that would address economic development, emergency evacuations, land use and increasing congestion. A thoroughfare study will be used to guide the public and



APPENDIX A - POLICY BOARD MEMBERSHIP

POLICY BOARD MEMBERSHIP

Robert Bunch, Mayor	City of Nash, Texas
Tom Whitten, Commissioner, Chairman	Bowie County, Texas
Jay Ellington, City Manager	City of Texarkana, Arkansas
Steven Hollibush, Council Member	City of Texarkana, Arkansas
Barbara Minor, Council Member / Assistant Mayor	City of Texarkana, Arkansas
Bob Bruggeman, Mayor, Vice-Chairman	City of Texarkana, Texas
Mary Hart, Council Member	City of Texarkana, Texas
David Orr, City Manager	City of Texarkana, Texas
Cathy Harrison, Judge	Miller County, Arkansas
Sheryl Collum, Council Member	City of Wake Village, Texas
William Cheatham, P.E., District 3 Engineer	Arkansas Department of Transportation
Sunny Farmahan, Senior Transportation Planner	Arkansas Department of Transportation
Katie Martin , P.E., Director of Transportation Planning & Development	Texas Department of Transportation
Rebecca Wells , P.E., Atlanta District Engineer	Texas Department of Transportation
Chris Brown, Executive Director	Ark-Tex Council of Governments



APPENDIX B - TECHNICAL ADVISORY COMMITTEE MEMBERSHIP & MPO STAFF

TECHNICAL ADVISORY COMMITTEE

VOTING MEMBERS

Mary Beth Rudel, Deputy Director	Ark-Tex Council of Governments
Patrick Cox, Admin. & Maintenance Coordinator	Texarkana Urban Transit District
Mary Beck, City Planner	City of Texarkana, Arkansas
Jamie Finley, Planning Secretary	City of Texarkana, Arkansas
Tyler Richards P.E., Public Works Director	City of Texarkana, Arkansas
Doug Bowers, City Administrator	City of Nash, Texas
Dusty Henslee P.E., Public Works Director	City of Texarkana, Texas
Jonathan Wade P.E., Associate City Engineer	City of Texarkana, Texas
Vashil Fernandez, Director of Planning & Community Development	City of Texarkana, Texas
Jim Roberts, City Administrator	City of Wake Village, Texas
Vacancy	Miller County, Arkansas
Thomas Whitten, Commissioner	Bowie County, Texas
Chris Dillaha, Transportation Planner	Arkansas Department of Transportation
Daniel Huett P.E., Resident Engineer	Arkansas Department of Transportation
Adrian Walton P.E., Advance Planning Engineer	Texas Department of Transportation
Tommy Bruce, P.E., Area Engineer	Texas Department of Transportation
Paul Mehrlich, Executive Director	Texarkana Regional Airport

NON-VOTING MEMBERS

Valera McDaniel, Transportation Specialist	Federal Highways Administration - AR
Barbara Maley, Air Quality Specialist & Transportation Planner	Federal Highways Administration - TX
Marc Oliphant, Community Planner	Federal Transit Administration

MPO STAFF

Rea Donna Jones, Director

Jo Anne Gray, Planner



AMENDMENT FOUR

POLICY BOARD MEETING(S)

- December 14, 2022 - The Policy Board met at a regular scheduled meeting to consider the adoption of the FY2022-2023 UPWP Amendment Four. The FY2022-2023 was adopted by Resolution #3-2023.

PUBLIC REVIEW AND COMMENT PERIOD

- November 11, 2022 - A notice of the public review and comment period was emailed to the Texarkana Gazette for publication.
- November 17, 2022 - The public review and comment period notice was uploaded on Facebook and posted in eight (8) locations within the MPO area.
- November 18, 2022 - The public review and comment period notice was emailed to persons on the Public Notification List, TV and radio stations.
- November 20, 2022 - The public review and comment period appeared in the Texarkana Gazette.
- The Public Review and Comment Period ran from November 23, 2022, through December 2, 2022.

PUBLIC COMMENTS RECEIVED

- No comments were received.